# THE ELLIOT LAKE COMMISSION OF INQUIRY

The Honourable Paul R. Bélanger, Commissioner



#### LA COMMISSION D'ENQUÊTE SUR ELLIOT LAKE

L'honorable Paul R. Bélanger, Commissaire

## Benjamin Morgan, City of Calgary

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# Roundtable 1: Issues relating to the conduct and management of an emergency response:

#### 1. IMS related issues:

a. How can Incident Management System be made more understandable, simpler and still achieve its purposes?

Plain Language: It appears that most Incident Management System programs are produced members of response organizations who understand certain terminology. Consider having programs such as the IMS 100 built available in "plain language". During times of crisis, several organizations that do not have formal IMS training and / or experience may be drawn into collaborative response roles Should Incident Management System be required in emergency management-related legislation? Unable to comment

b. Should Ontario use the same Incident Command System as other jurisdictions in North America?

Consistency may be of benefit when mutual aid and support from Canadian and International organizations is required.

c. Should elements of Incident Management System be mandatory? If so, what elements should be mandatory?

#### **Unable to comment**

- (i) Incident Action Plans
- (ii) Planning Operation/Planning cycle
- (iii) Communications
- (iv) Debriefing
- d. Can the terminology involved be clarified and expressed in simpler terms (e.g. Incident Commander)?

This type of language is generally understood by responding agencies and their members. As per above – plain language and / or orientation to IMS available to non-responder agencies may be of benefit.

e. Should there be a requirement for a preliminary reconnaissance by someone either on the scene or who can be transported there quickly i.e. by air especially where the scene is remote from Toronto so planning can begin immediately?

#### Unable to comment

### 2. Organization of Search and Rescue Teams

## Not my area of expertise – unable to comment

- a. What is the role of the Provincial Government in managing, and being responsible for, search and rescue resources?
- b. Within the Provincial Government, which department(s)/agency(ies) should be responsible for managing search and rescue assets?
- c. Should the Ontario Provincial Police and the Office of the Fire Marshal manage discreet search and rescue resources?

## 3. Decentralized Emergency Management

a. Does the model of "bottom-up response" established by the *Emergency Management and Civil Protection Act* and its regulations need to be refined?

#### **Unable to comment**

b. Are communities adequately supported by the Province?

## **Unable to comment**

c. Is there adequate oversight of local preparedness, such as emergency management plans and related training?

#### **Unable to comment**

- d. Should the Province have responsibility for dealing with specific roles, such as media relations?
  - O Provincial led communications versus local authority such as media relations may create a gap in the speed and accuracy of delivery of critical information. Provincial versus local authority communication strategies often tend to differ. During crisis, communication is best to be generated from the closest source of accurate and community-trusted information. Consideration should also be given to who the lead agency is.
- e. Should teams, such as Incident Support teams used in the United States, be considered in the Ontario emergency management structure?

#### **Unable to comment**

#### 4. Clarity in the relevant legislation

## Not my area of expertise – unable to comment

a. Should *the Occupational Health and Safety Act*, its regulations, or policies related to it, specify the powers of Ministry of Labour inspectors in an emergency?

- b. How can the powers and authority of the Ministry of Labour at a rescue/recovery be clarified? How can the manner in which those powers should be exercised be clarified?
- c. Do any laws need amendment in order to allow responders to access and remove bodies located on private property?

## 5. <u>Directory of Vital Services:</u>

## Not my area of expertise – unable to comment

- a. Should emergency response-related entities be required to maintain a directory of emergency-related vital services such as heavy equipment and lumber?
- b. What vital services should be required to be included in such a director

## **Roundtable 2: Issues relating to the entities that may respond to an emergency:**

1. What should be the future of the Province's urban search and rescue resources?

## Not my area of expertise, unable to comment

- a. Is there a role/requirement for a heavy search and rescue team?
- b. Should there be more medium and/or light teams?
- c. Where should they be located?
- d. What should be the expertise and capabilities of these teams?
- e. How should sites far from Toronto, especially in Northern Ontario, be accessed more quickly?
  - (i) Can other entities, such as Ontario Mine Rescue, be integrated into the current emergency response structure, at least in some areas?
  - (ii) Can Federal assets, such as cargo transport planes, be deployed?
- 2. Deployment of search and rescue assets

## Not my area of expertise – unable to comment

- a. How can it be assured that sufficient personnel are deployed to particular emergencies?
- b. How can it be assured that sufficient personnel are deployed with training in specialized areas such as rigging, planning?
- c. Can response time be improved? Is six hours the best possible mobilization time that can be expected for a heavy team?
- 3. Jurisdiction/Command and Control

#### Not my area of expertise – unable to comment

a. When more than one entity responds to an emergency, how should command and control operate? (ie. who should be in charge?)

b. Should there be a more specific command structure within individual entities and between different entities (eg, the command structure within TF3 and the command structure between TF3 and UCRT)?

## 4. Consistency in Response

- a. Should there be greater consistency in training standards among emergency-related entities?
- b. Should emergency-related entities train together more frequently?
- c. How can uniformity in communications (e.g. radio communications) be improved?

## Provincial templates and communication plans may be of benefit

d. How can terminology used by different emergency-related entities be more consistent (e.g. incident commander, action plans)?

As above – plain language

## 5. Role of Engineers

## Not my area of expertise – unable to comment

- a. Should search and rescue teams be required to have a structural engineer as part of their team?
- b. What should be the role of a structural engineer in a rescue involving a collapsed or partially collapsed structure?
- c. Who should fill the role of engineer in such incidents (MOL, private industry)?
- d. Where should the engineering resources be located?

## 6. Equipment and Expertise

- a. Are there gaps in equipment that is accessible by emergency-related
- b. Are there gaps in the training related to heavy equipment?
- c. If so, how can those gaps be filled?